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Regulation of electricity networks and implications for integration of distributed (renewable) generation

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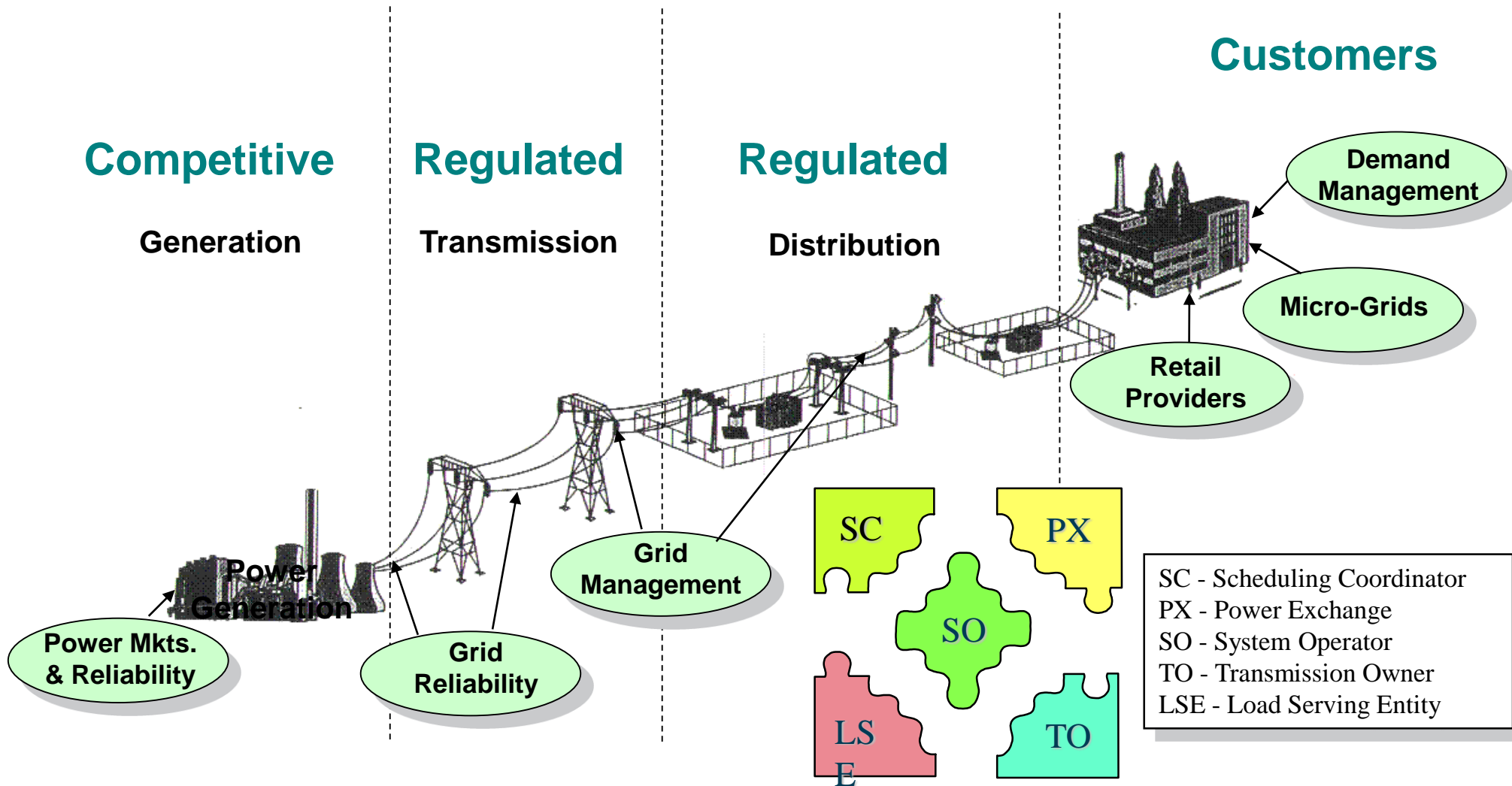


Outline

- Revenue cap regulation of network companies
 - Sufficient compensation for additional costs arising from DG integration?
- Tariff structures
 - Prosumers and load defection



Power market players



Source: S. Oren

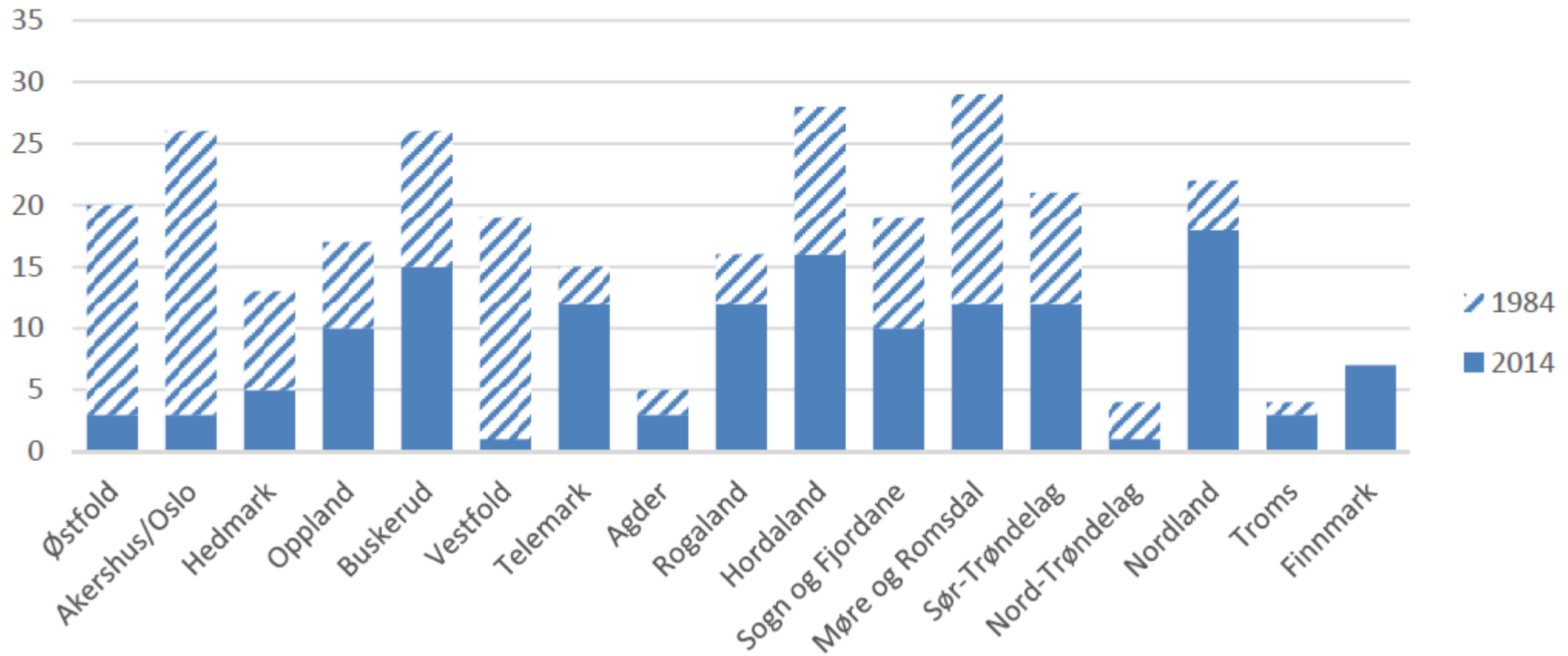


Norwegian and Nordic electricity market

- One of the first deregulated electricity markets
 - Nordic countries (excl. Iceland): 400 TWh / population 25 mill.
- Energy is traded in the Nordic market
 - Power Exchange: Nord Pool Spot / Part of European market coupling
 - Financial Market: NASDAQ OMX Commodities (from 2010)
- Vertical separation of transmission/distribution and generation
 - By separation of accounts (except for Statkraft / Statnett)
- Competitive supply and demand for power
 - Choose energy supplier
 - No price caps (not even for households)
- Transmission and distribution are regulated
 - RoR regulation from 1993
 - Incentive regulation from 1997

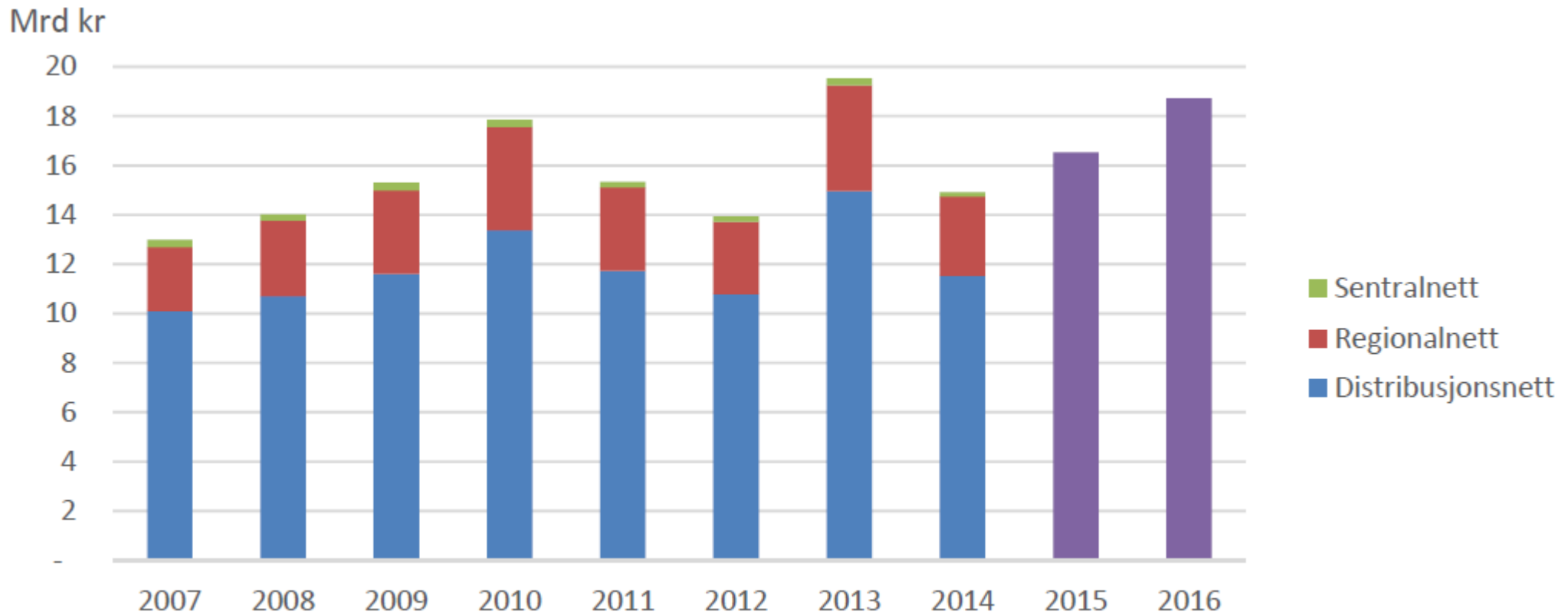


144 network companies (excl. Statnett) in 2014





Industry costs





Incentive regulation

- Incentives for efficient organization, operation, and investments
 - Revenue should be independent of the regulated company's own cost
 - Revenue = cost of the "marginal" company, given the company's "output" (volume and quality)
 - Profit depends also on the company's efficiency and cost
- Sufficient revenue level to attract both financial and human capital
 - Competitive rate of return on invested capital
 - Accept continual efficiency differences and "super-profits"
- Long asset life times and time profiles



NVEs yardstick model (since 2007)

- Company specific revenue caps calculated every year:

$$Rcap_i = 0,6 \cdot C_i^* + 0,4 \cdot C_i$$

- C based on reported / calculated costs
 - Includes KILE (Kostnad ved Ikke Levert Energi)
 - Capital cost is based on regulated rate of return
- C* based on benchmarking analysis
 1. Every company is compared to a best-practice (DEA) frontier
 2. Control for local conditions
 3. Results are calibrated so that $\sum C^* = \sum C$
- Separate models for transmission and distribution



Benchmarking variables

Distribution

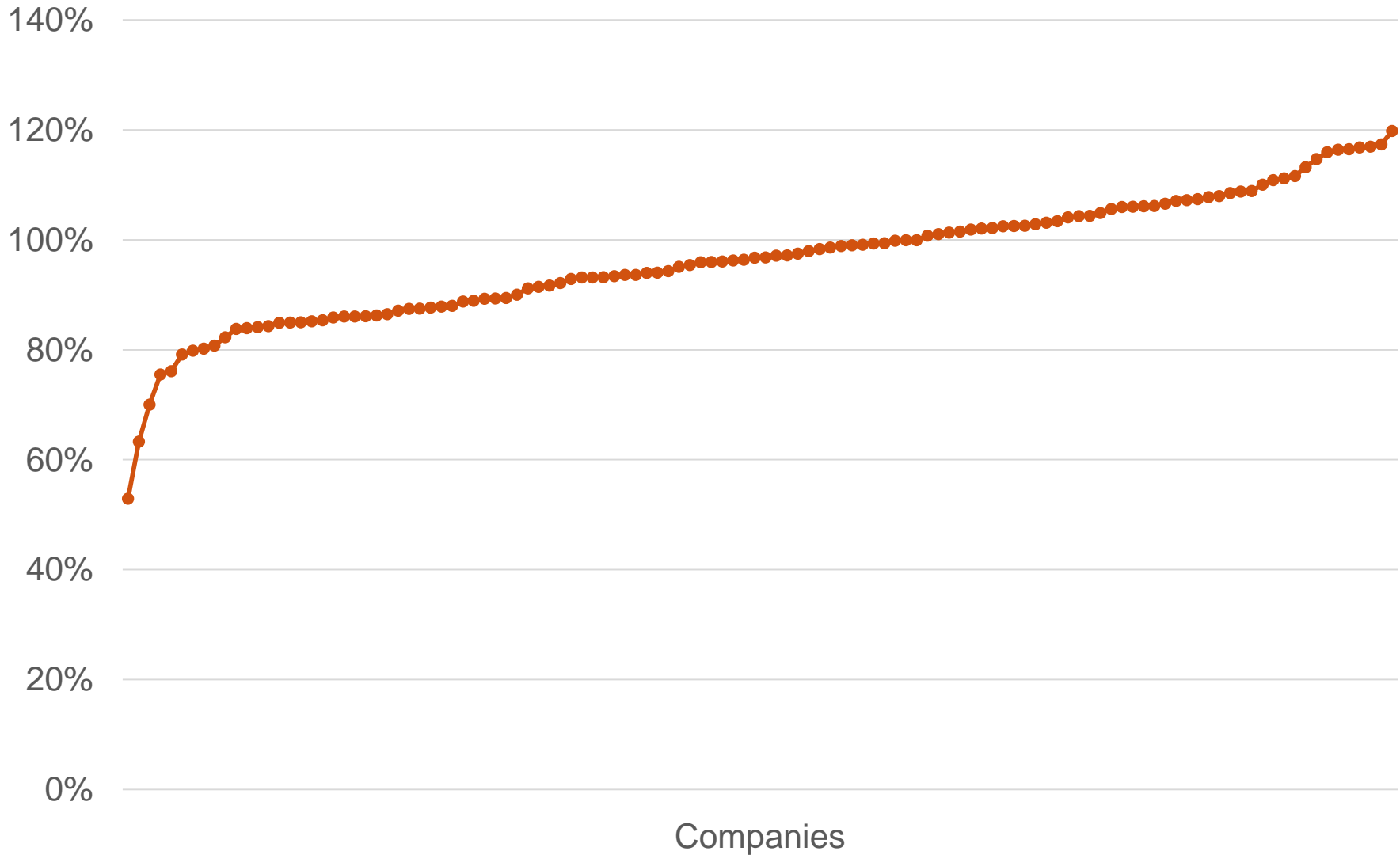
- Input
 - Total cost
- Output
 - Customers
 - High voltage lines
 - Network stations
- Geography
 - Share of underground cables
 - Coniferous forest
 - Slope
 - Small-scale hydro
 - Desiduous forest
 - Wind speed / distance to coast
 - Islands
 - Share of sea cables

Transmission

- Input
 - Total cost
- Output
 - Overhead lines (weighted)
 - Underground lines (weighted)
 - Sea cables (weighted)
 - Interface (weighted)
- Geography
 - Slope
 - Forest

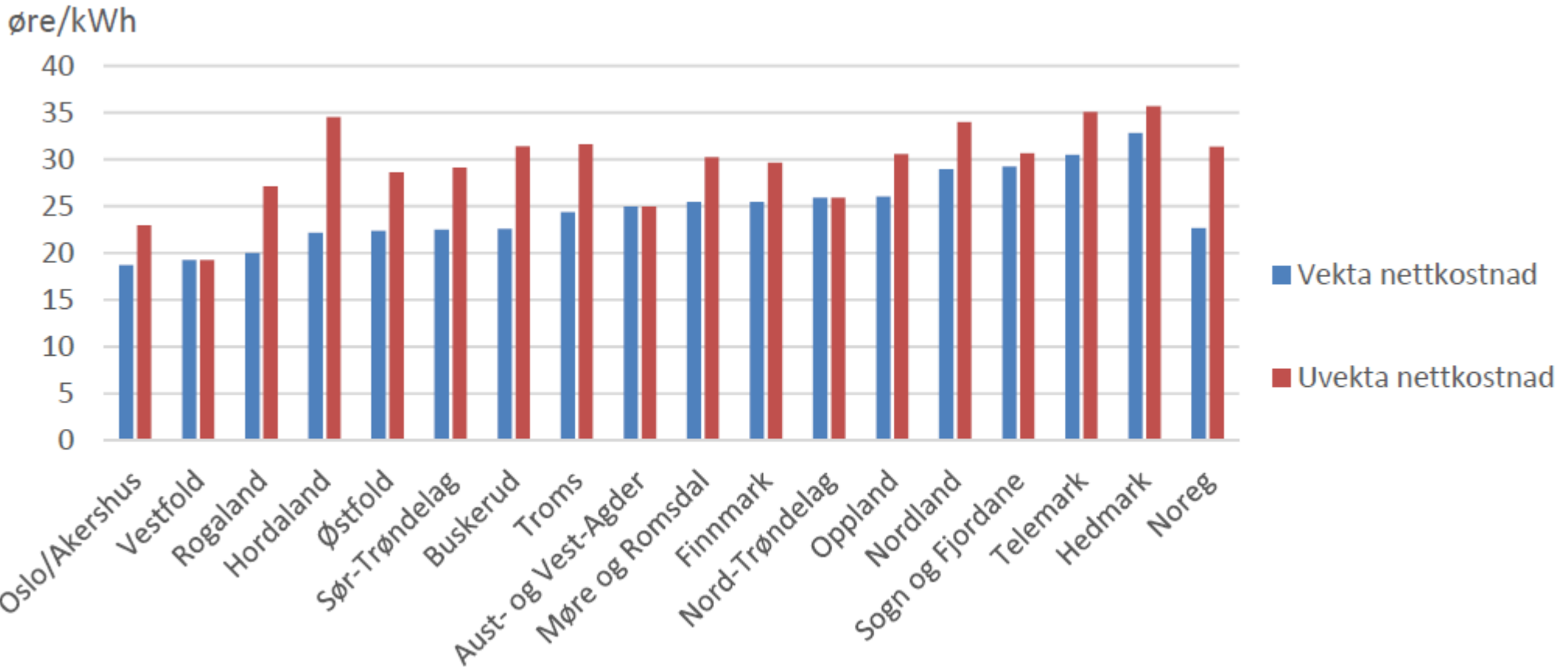
NVEs efficiency adjustment of distribution companies in 2016

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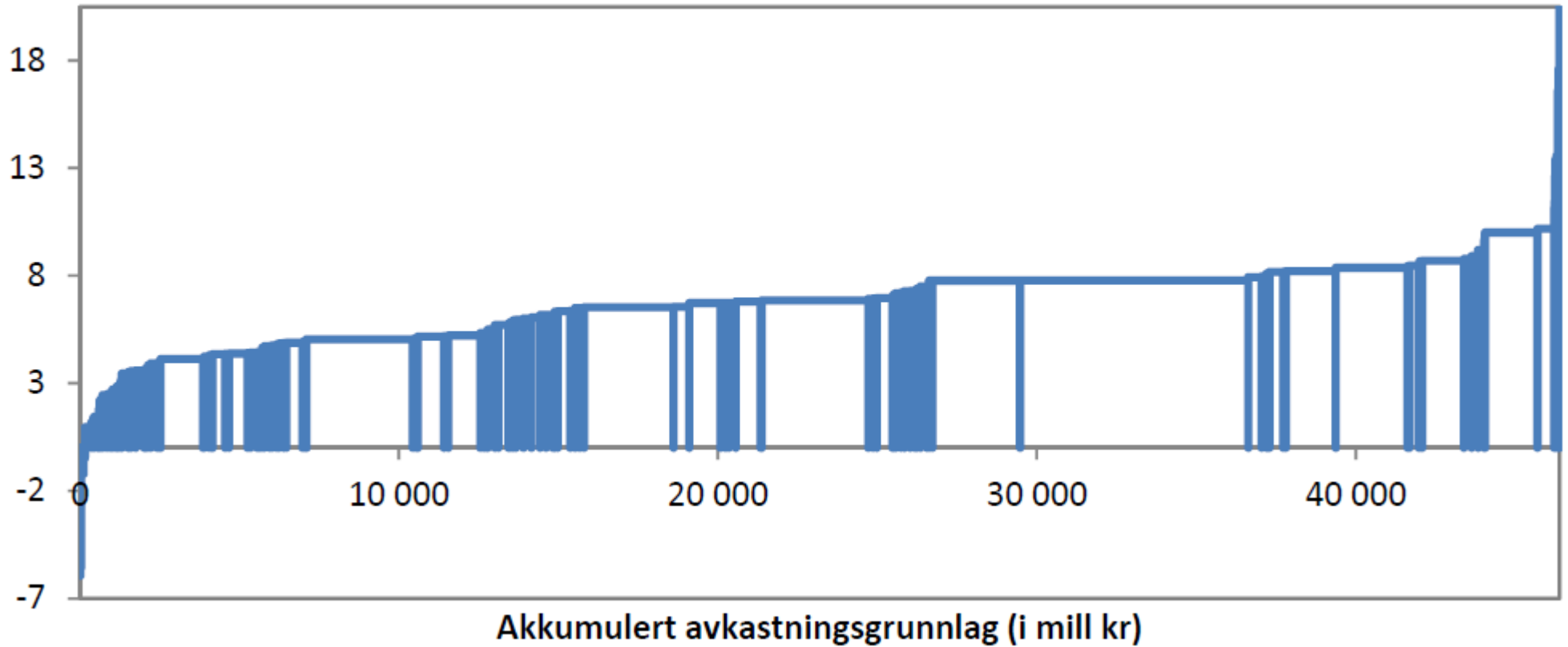


Locational variation in tariffs (2014)





Return (%) on capital (2010-2014)



Regulated rate
of return:

2014: 6,61 %

2013: 6,9 %

2012: 4,2 %

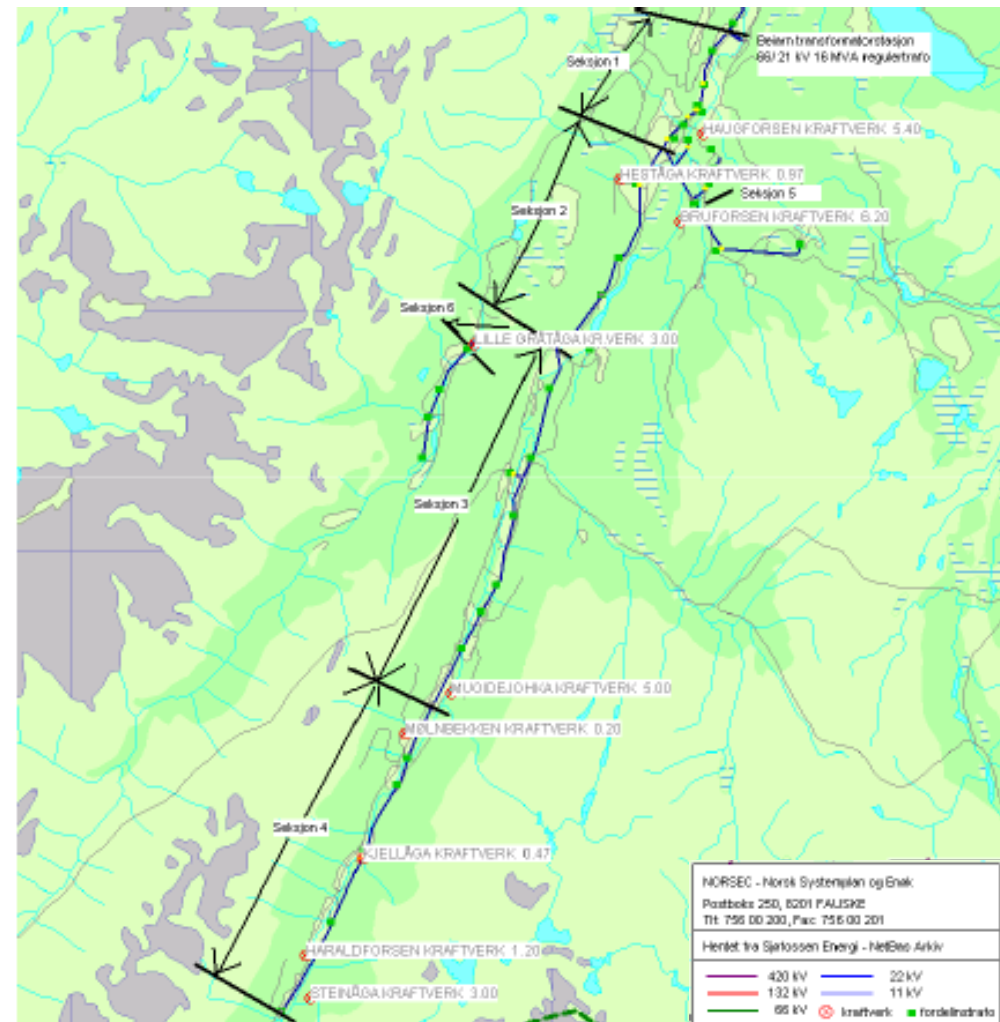
2011: 5,31 %

2010: 5,62 %

Investment incentive example – effect of distributed generation



- Extension/reinforcement of network caused by 8 new small scale hydro power plants in the Beiarn valley
 - 26.67 km lines
- New generation capacity
 - 25 MW
- Network investments
 - 13.013 MNOK (with project)
 - 3.933 MNOK (w/o project)





Consequences for network owner

- Mandatory connection
 - Obligation for network owner
- Network owner can choose to charge investment contribution from the power plant owner(s)
 - Most companies charge maximal investment contribution
 - $13.013 - 3.933 = 9.08$ MNOK in the example
 - Optimal decision will depend on the network owner's efficiency score



Revenue effects

BE Nett AS		Lyse Nett AS		Dalane Energi IKS	
Company	Δ IR2	Company	Δ IR2	Company	Δ IR2
SFE Nett AS	-207	SFE Nett AS	-55	SFE Nett AS	-107
Tussa Nett AS	-187	Tussa Nett AS	-44	Tussa Nett AS	-93
Sunnfjord Energi AS	-171	Sunnfjord Energi AS	-37	Sunnfjord Energi AS	-85
Stranda Energiverk AS	-82	BKK Nett AS	-20	Agder Energi Nett AS	-68
x	x	x	x	x	x
x	x	x	x	x	x
Fortum Distribution AS	78	Trondheim Energiverk Nett AS	8	Trondheim Energiverk Nett AS	21
Skagerak Nett AS	116	Fortum Distribution AS	14	Fortum Distribution AS	33
Hafslund Nett AS	438	Hafslund Nett AS	53	Hafslund Nett AS	135
BE Nett AS	714	Lyse Nett AS	785	Dalane Energi IKS	881
Sum	389	Sum	389	Sum	389

- Very good compensation for local network owner
 - 19 % p.a. return on the investment
- Other companies loose



Tariffs

- How to collect the revenues from network customers?
 - Energy charge (€ / kWh)
 - Time-of-use?
 - Gross or net metering?
 - Capacity charge (€ / kW)
 - Flat or variable?
 - Time-of-use?
 - Fixed charge (€ / period)



Bonbright's tariff principles (1961)

- Tariffs should be **practical**: simple, understandable, acceptable to the public, feasible to apply, and free from controversy as to their interpretation.
- Tariffs should keep the utility **viable**, effectively yielding the total revenue requirement and resulting in relatively stable cash flow and revenues from year to year.
- Rates should be relatively **stable** such that customers experience only minimal unexpected changes that are seriously adverse.
- Tariffs should **fairly** apportion the utility's cost of service among consumers and should not unduly discriminate against any customer or group of customers.
- Tariffs should promote economic **efficiency** in the use of energy as well as competing products and services while ensuring the level of reliability desired by customers.

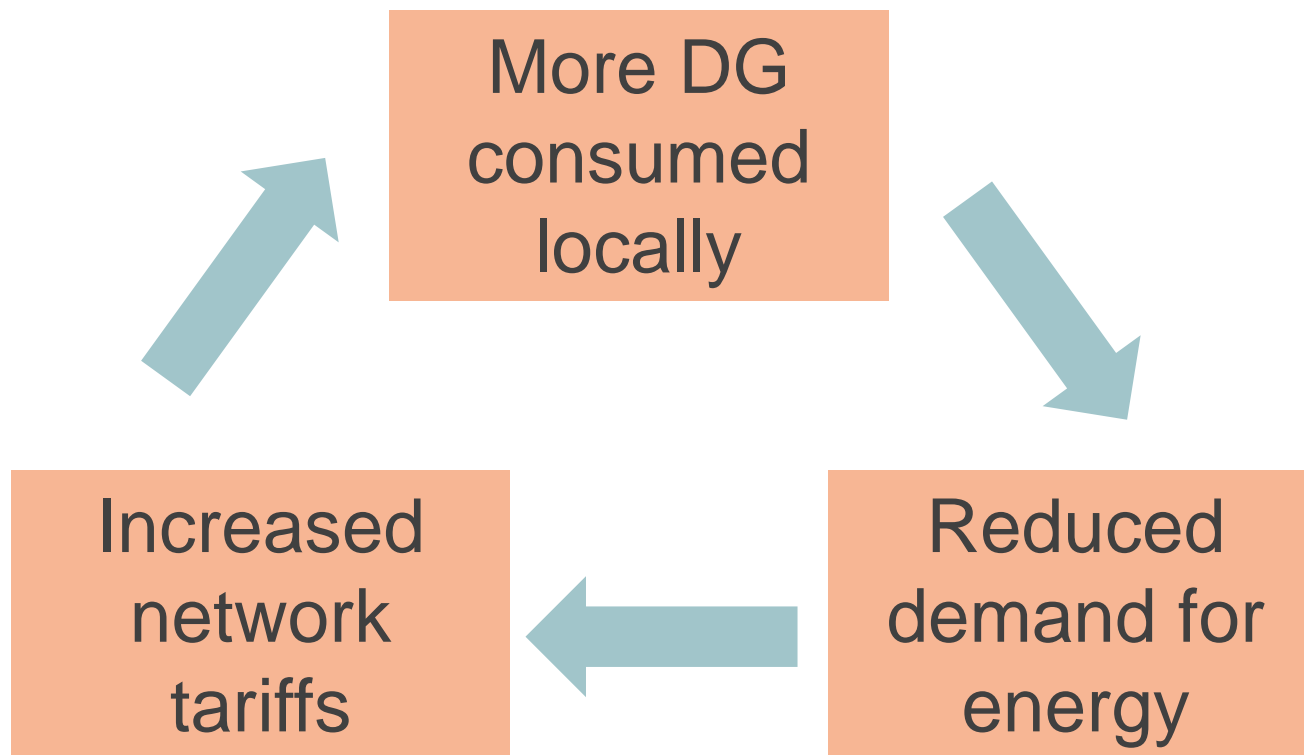
Distributed generation (DG) and challenges for tariff design

(Picciariello et al., 2015)

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- DG exempt from distribution tariffs in many countries
- Load-tailored tariff schemes applied to DG
 - E.g. energy-based tariffs with net metering

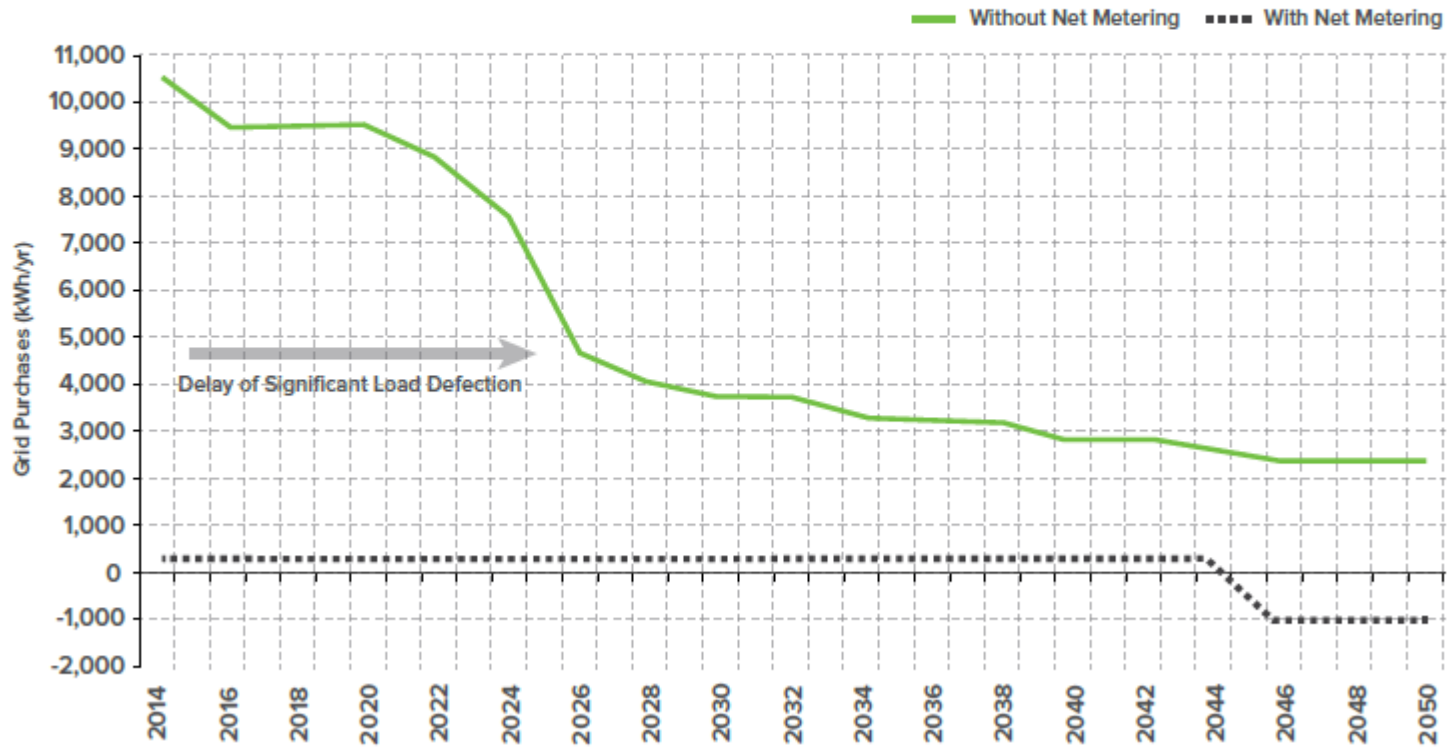




The Economics of Load Defection

(Rocky Mountain Institute, 2015)

NET GRID PURCHASES WITH AND WITHOUT NET METERING RESIDENTIAL - WESTCHESTER, NY





Conclusions

- The Norwegian regulation of electricity network companies aims to create incentives for efficient organization, operation, and investments
- Revenue caps are established via a yardstick regulation formula with relies on benchmarking analysis in order to determine an efficient cost level (C^*)
- Network owners are obliged to connect distributed generation (DG), but they have some discretion to ask for investment contributions (anleggsbidrag)
- Profitability of network reinforcements due to DG connections depends on the (imperfect) signals from the regulation model
- DG can pose challenges for designing viable and fair tariff structures